

SACRAMENTO GROUNDWATER AUTHORITY
INDEPENDENT AUDITOR'S REPORT
and
FINANCIAL STATEMENTS

June 30, 2017

CONTENTS

	PAGE
INDEPENDENT AUDITOR’S REPORT	1 – 3
MANAGEMENT’S DISCUSSION AND ANALYSIS	4 – 12
FINANCIAL STATEMENTS	
Governmental Fund Balance Sheet / Statements of Net Position	13
Statement of Revenues, Expenditures and Changes in Fund Balance	
Statement of Activities	14
Notes to Financial Statements	15 – 31
REQUIRED SUPPLEMENTARY INFORMATION	
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget to Actual for the year ended June 30, 2017	32
Schedule of the Proportionate Share of the Net Pension Liability	33
Schedule of Contributions to the Pension Plan	33
OTHER REPORT	
Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	34 – 35



550 Howe Avenue, Suite 210
Sacramento, California 95825

Telephone: (916) 564-8727
FAX: (916) 564-8728

INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
Sacramento Groundwater Authority
Sacramento, California

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and special revenue fund of the Sacramento Groundwater Authority (the Authority) as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Authority as of June 30, 2017 and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Change in Accounting Principle

As discussed in Note 1 to the basic financial statements, the Authority adopted GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*, during the year ended June 30, 2017 as a result of the Authority becoming a CalPERS member agency as of July 1, 2016. Due to the implementation of these Statements, the Authority recognized deferred outflows of resources, a pension liability and deferred inflows or resources for its cost-sharing pension plans in the financial statements as of July 1, 2016. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information as listed in the accompanying table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 1, 2017 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is

Board of Directors
Sacramento Groundwater Authority

an integral part of an audit performed in accordance with Government Auditing Standards in considering the Authority's internal control over financial reporting and compliance.

Richardson & Company, LLP

December 1, 2017

MANAGEMENT'S DISCUSSION AND ANALYSIS

The Sacramento Groundwater Authority (SGA) is a joint powers authority created to collectively manage, protect, and sustain the Sacramento region's north area groundwater basin, which includes all of Sacramento County north of the American River. The following discussion and analysis of the SGA financial performance provides an overview of the financial activities for the fiscal years ending June 30, 2017 and 2016. This discussion analysis should be read in conjunction with the financial statements, which can be found on pages 13 to 31 of this report.

Description of Basic Financial Statements

SGA maintains its accounting records in accordance with generally accepted accounting principles for a special revenue fund type of the governmental fund group as prescribed by the Government Accounting Standards Board. Special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted for specific purposes. SGA's revenues are legally restricted under a joint powers agreement provided for under the California Government Code. The accounts of SGA are organized on the basis of fund accounting. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives.

The Governmental Accounting Standards Board requires that fund balances are reported in classifications that comprise a hierarchy based primarily on the extent to which SGA is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. The categories of the SGA's fund balances include: non-spendable and restricted funds. Non-spendable fund balance represents amounts such as prepaid expenses that are not available for expenditure because they are not expected to be converted to cash. Since SGA's revenues are legally restricted for the purpose of managing the Sacramento groundwater basin, any revenues would be considered a restricted fund balance.

The basic financial statements include governmental fund balance sheet/statement of net position and the statement of revenues, expenditures, and changes in fund balance/statement of activities. Additionally, the statement of revenues, expenditures, and changes in fund balance – budget to actual is included as required supplementary information on page 32 of this report.

The statement of net position includes SGA as a special revenue fund with assets, liabilities and fund balance. Over time, increases or decreases in net position may serve as a useful indicator of whether SGA's financial position is improving or deteriorating.

The statements of revenues, expenditures, and changes in fund balance/statement of activities report all of SGA's revenues and expenditures/expenses during the periods indicated. This statement reflects the operating activity as both a special revenue fund and also converts to a statement of activity. All changes in net position are reported as soon as the underlying event is measurable and available. Expenditures/expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (i.e. amounts due to vendors) for both the fund balance and net position. Revenues are reported when available (i.e. grant awards) for fund balance and reported when earned in the net position statement.

The statements of revenues, expenditures, and changes in fund balance – budget to actual illustrate the actual results compared to the legally adopted budget on a fund basis. The fund basis does not include depreciation expense and includes capital asset purchases as expenditures.

For the year ending June 30, 2017, Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions – an Amendment of GASB Statement No. 27 (“GASB No. 68”) and Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an Amendment of GASB Statement No. 68 is implemented since SGA now qualifies as a special funding situation. During fiscal year 2017, SGA contracted with CalPERS to provide defined pension plan benefits to RWA employees when these employees provide services to SGA. Since RWA employees had been providing services to SGA since inception, SGA will inherit a portion of RWA’s unfunded accrued liability and market value of assets. Because SGA now has a legal liability for pension contributions and unfunded liabilities, a portion of the net pension liability and related deferred outflows and inflows of RWA should be allocated to SGA’s financial statements. Because not all required components of implementing this standard could be calculated for June 30, 2016, SGA’s basic financial statements are presented for June 30, 2017 only. The financial statements can be found on pages 13 to 14.

Notes to financial statements. The notes provide additional information that is essential to a full understanding of the financial data provided in the financial statements. The notes to the financial statements can be found on pages 15 to 31 of this report.

Condensed Financial Information

For the fiscal years ending June 30, the following condensed comparative balance sheets using a net position basis are presented:

	<u>2017</u>	<u>2016</u>
Other Assets	\$ 733,931	\$ 637,090
Deferred Outflows - Pension	157,183	-
Capital assets, net	3,946	7,643
Total Assets and Deferred Outflows	<u>\$ 895,060</u>	<u>\$ 644,733</u>
Current Liabilities	\$ 111,948	\$ 108,698
Non-Current Liabilities	107,295	3,191
Total Liabilities	219,243	111,889
Deferred Inflows - Unamortized Pension Adjustments	84,753	-
Net Position:		
Invested in capital assets	3,946	7,643
Restricted	587,118	525,201
Total Net Position	<u>\$ 591,064</u>	<u>\$ 532,844</u>

Other Assets

Other assets consisted of cash and cash equivalents, interest receivable and prepaid assets. Other assets increased by \$96,841 from the previous year. The increase is due to an increase in the annual dues to plan for the upcoming Sustainable Groundwater Management Agencies (SGMA). The act requires the formation of local groundwater sustainability agencies (GSAs) that must assess conditions in their local water basins and adopt locally-based management plans. This requirement is expected to increase fees for SGA out into future years. The Board agreed to increase fees to begin preparing for these requirements.

Deferred Outflows – Pensions

Deferred Outflows include pension plan contributions made by SGA to CalPERS in fiscal year 2017 of \$50,731. Additionally, the balance of unamortized pension plan adjustments include differences between actual and projected earnings, adjustment due to changes in proportionate allocations, differences between actual and expected experience, and differences between actual and allocated contributions. These unamortized pension plan adjustments will be amortized over the expected average remaining service life (“EARSLS”), which is 3.7 years in fiscal year 2017 or over five years, depending on the source of the item, and will increase pension expense over future periods. These deferred outflow amounts are a result of adopting GASB No. 68. See note 6 for the balances of the various deferred outflows.

Capital Assets

Net capital assets include office furniture, field and office equipment, and leasehold improvements, net of accumulated depreciation. The overall decrease in capital assets costs reflects depreciation for equipment.

Current Liabilities

Current liabilities of \$111,948 have increased \$3,250 from the previous year and include amounts due to vendors, and a payable to the Regional Water Authority (“RWA”). RWA is a related party that manages the projects and work for SGA. Several members of SGA are also members of RWA. The current liabilities include \$100,550 due to the RWA for administrative service costs and also include \$2,735 of remaining leasehold improvements costs that will be amortized during the next fiscal year. These acquisition costs are amortized over the life of the office lease agreement in the form of rental expense reimbursement to RWA.

Non-Current Liabilities

The increase in liability is largely attributable to implementing GASB No. 68, which includes a net pension liability of \$106,839.

Deferred Inflows – Unamortized Pension Adjustments

These amounts represent unamortized pension adjustments due to changes in pension plan assumptions, adjustments due to changes in proportions, differences between projected and actual experience, and differences between actual and allocated contributions. These adjustments will be amortized over EARS L and will decrease pension expense in future periods. These deferred inflow amounts are a result of adopting GASB No. 68. See note 6 for the balances of the various deferred outflows.

Net Position Invested in Capital Assets

Investment in capital assets net of accumulated depreciation totaled \$3,946 and decreased by \$3,697 due to depreciation of capital assets.

Restricted Net Position

All of the assessment fee revenue received by SGA is considered restricted for the purpose of SGA as outlined in the Joint Powers Agreement (“Agreement”). The Agreement legally enforces SGA to use these funds to further the purpose of SGA in managing the groundwater basin. Any unused fees not previously allocated to capital assets, is considered restricted net position. Over time, increases or decreases in net position may serve as a useful indicator of whether SGA’s financial position is improving or deteriorating.

The restricted net position may be used to meet SGA’s ongoing obligations to member agencies and creditors. Restricted net position increased by \$61,917. This increase was the result of increasing fees greater than project expenses by \$109,800 but was partially offset by a \$51,580 decrease, reflecting the implementation of GASB No. 68 and one-time restatement for a change in accounting principle as of July 1, 2016.

For fiscal year 2017, approximately \$441,900 of restricted net position has been designated for water program projects, for anticipated unfunded pension obligations, and for a general operating fund to mitigate current and future risks due to revenue shortfalls and unanticipated expenses. See Note 4 and 5 of Notes to Basic Financial Statements for the detail and types of fund balances and restricted net position.

Condensed Schedule of Revenues, Expenses, and Changes in Net Position

For the fiscal years ending June 30, the following condensed Statements of Revenues, Expenses and Changes in Net Position are presented:

	<u>June 30, 2017</u>	<u>June 30, 2016</u>
	<u>Statement of Activities</u>	<u>Statement of Activities</u>
Program Revenue		
Assessment Income	\$ 682,216	\$ 604,492
Grant Awards	11,248	60,595
General Revenues	7,460	3,566
Total Revenue	<u>700,924</u>	<u>668,653</u>
Total Program Expenses	<u>591,124</u>	<u>668,900</u>
Increase (Decrease) in Net Position	109,800	(247)
Net Position July 1, as previously reported	532,844	533,091
Restatement for change in accounting principle	(51,580)	-
Net Position July 1, restated	<u>481,264</u>	<u>533,091</u>
Net Position June 30	<u>\$ 591,064</u>	<u>\$ 532,844</u>

Program Revenues

SGA's program revenues are substantially derived from available assessment fees and grant awards. Assessment fees are paid by members and are designed to fund the core SGA activities. Grants and incentives are awarded to SGA either from state, federal, or local agencies to fund water-related projects.

Analytical Review of Program Revenues

As planned, assessment fees totaled \$682,216 and are \$77,724 higher than in the previous year. SGA assessment fees are based upon two components: a groundwater fee and a base administrative fee formula, reflecting the member's capacity to pump water. In fiscal year 2017, the groundwater fee was raised from \$4.85 to \$5.55 per acre foot, based upon a running five year average of historical volume, which was calculated as 69,373 acre-feet. The base administrative fee formula minimum fee was also raised from \$8,000 to \$9,000 per member. The connection fee was raised from \$1.05 to \$1.17 per connection for connections greater than 6,000. The long-term target is for base fees to achieve 40% coverage of costs.

State, federal and local government grants will vary from year to year based upon availability and applicability to member agencies. In March 2013, DWR announced results for Local Groundwater

Assistance Grant Program (AB 303) and awarded SGA a grant in the amount of \$225,000. Activity on this grant was completed in fiscal year 2016 and the final DWR payment was received in February 2017.

General revenue

General revenue of \$7,460 largely represents interest income.

Program expenses

Program expenses fall into two major categories: shared and direct administration expenses and project expenses. Administrative expenses pay for the baseline SGA strategy and activities.

Analytical Review of Shared and Direct Expenditures

Program expenses totaled \$591,124 and are \$77,776 less than the previous year's expenses of \$668,900. The decreased costs reflect reduced consulting costs in administration of the AB 303 grant and general program activities and for expected additional administrative expenses for SGA from RWA.

Capital Assets

Capital asset investment includes office furniture, office and leasehold improvements as of June 30, 2017 and amounts to \$3,946 net of accumulated depreciation. Capital asset acquisitions are co-owned with RWA and each authority pays 50% of the acquisition cost.

	<u>2017</u>	<u>2016</u>
Furniture	\$ 14,759	\$ 14,759
Equipment	17,307	19,505
Leasehold Improvements	<u>17,951</u>	<u>17,951</u>
Gross Capital Assets	50,017	52,215
Less accumulated depreciation and amortization	<u>(46,071)</u>	<u>(44,572)</u>
Capital Assets, net	<u>\$ 3,946</u>	<u>\$ 7,643</u>

Additional information on the furniture and equipment can be found in note 3 on page 21 of this report.

Special Revenue Fund Condensed Budgetary Analysis

For the fiscal year ending June 30, 2017, the following condensed Budget to Actual Statements of Revenues, Expenditures, and Changes in Fund Balance is presented:

	Original and Final Budget	Actual Amounts	Variance with Budget Positive (Negative)
Program Revenues			
Assessment Income	\$ 682,200	\$ 682,216	\$ 16
Grant Awards	-	71,843	71,843
Total Program Revenues	682,200	754,059	71,859
General Revenue - Interest and Other Income	1,300	7,460	6,160
Total Revenues	683,500	761,519	78,019
Expenditures			
Administrative Expenses	461,700	455,020	6,680
Office Expenses	55,700	44,831	10,869
Professional Fees	295,700	102,140	193,560
Capital Outlay and Equipment	3,900	2,607	1,293
Total Expenditures	817,000	604,598	212,402
Expenditures (Over) Under Revenue	(133,500)	156,921	290,421
Fund Balance, July 1, 2016	464,606	464,606	-
Fund Balance, June 30, 2017	<u>\$ 331,106</u>	<u>\$ 621,527</u>	<u>\$ 290,421</u>

SGA begins preparing the budgets approximately in February of the preceding fiscal year and finalizes and adopts the budget before the beginning of the new fiscal year. Overall, SGA's financial results were favorable compared to the expected budget by \$290,421. Significant budget versus actual variances are as follows.

Grant Awards

In March 2013, DWR awarded SGA a grant for another Local Groundwater Assistance Grant Program (AB 303) in the amount of \$225,000. The \$225,000 grant award and corresponding consulting expenses started in fiscal year 2015 and all eligible reimbursable expenses were incurred in FY 2016. The grant awards recognized represent grant awards received in fiscal year 2017.

Administrative Expenses

SGA incurs administrative expenses from RWA to manage SGA. Total expected administrative costs were \$6,680 lower than budgeted. Administrative expenses are budgeted based upon costs from an allocation of administrative time under the Administrative Services Agreement with RWA.

Office Expenses

Office expenses are shared 50/50 with RWA as part of the administrative services agreement. Overall, these costs were lower by \$10,869 than budgeted. Printing and supply costs were lower than expected and resulted in the largest contributor to lower costs. These expenses are carefully managed by RWA.

Professional Fees

Overall consulting fees came in lower than budgeted. Lower costs of \$193,560 are the result of not using consultants as expected for monitoring water quality levels, grant application assistance, maintaining and improving the DMS, updating the GSP, regional contamination issues, and groundwater modeling. Some of these cost savings have been set aside to be used on these projects in the next fiscal year as discussed in Note 5. Additionally, legal costs were much lower due to not needing to use an outside attorney to deal with the CalPERS issue that has now been resolved.

Capital Outlay and Equipment

Capital outlay and equipment represents SGA's share in the cost of office and computer equipment which did not meet SGA's asset capitalization policy.

Economic factors and assumptions for fiscal year June 30, 2018

SGA assessment fees continue to be based upon two components: a groundwater fee and a base administrative fee formula. A 9% increase in assessment fees was adopted for the fiscal year June 30, 2018 budget. Each member's specific fee change depends upon the changes in their water connections and groundwater pumping from the previous year.

Major budget assumptions used in adopting the June 30, 2018 budget include:

- 1) The proposed fee increase still results in an approximately \$175,350 negative cash shortfall that will be absorbed by designated and undesignated carry over funds from previous years.
- 2) The fee calculations will continue to be based upon base fees plus groundwater fees. The base fees target objective is to cover 40% of costs and groundwater fees are targeted to cover 60% of costs.
- 3) The minimum base administrative fee is \$10,100 plus \$1.31 per connection for connections over 6,000. The pumped groundwater fee per acre-foot is \$6.00 per acre foot. A five year trailing average of groundwater pumping is used to develop the groundwater fees for FY18.
- 4) SGA will continue to share 50/50 in the administrative costs incurred by RWA to run both organizations under the agreement between RWA and SGA for administrative and

- management services. Costs benefiting only RWA work will not be allocated to SGA. Likewise, costs benefiting only SGA will be paid by SGA.
- 5) Allocated staff salaries are within ranges assigned by a 2012 total compensation survey and reflect a possible 5% increase for merit (including COLA), plus 2% to compensate for the RWA employees picking up 2% of their PERS retirement contribution. By FY19, all employees will be paying their entire 7% portion of PERS.
 - 6) In addition to sharing in 50% of non-WEP administrative staff time from RWA, SGA plans to continue to use 20% of RWA's project assistant. Total FTE count for SGA is proposed to be 2.2 FTEs.
 - 7) Benefit costs also include projected increases for OPEB and health care, and a reduction of the 2% employer pick up of the employee portion of PERS retirement benefits (from 3% to 1%).
 - 8) The FY18 budget includes an additional \$26,900 payment towards the unfunded pension liability.
 - 9) Professional fees include public relations, accounting, legal and consulting support for projects.
 - 10) The SGA consulting budget reflects \$248,300 in out-sourced support activities including using consultants and retired annuitants for a review of the groundwater management report, monitoring water quality, grant application assistance, maintaining the data management system, regional contamination, and groundwater modeling. These activities also include \$98,300 in consulting fees designated from FY17 to be spent in FY18 on groundwater modeling.
 - 11) In FY18, even with the proposed fee increase, it is anticipated that SGA expenses will be approximately \$175,350 more than fees. The expenses in excess of fees will be funded by designated and non-designated funds accumulated from previous years and from the operating fund.
 - 12) The operating fund is projected to be approximately five months for FY18, which meets policy guidelines and helps buffer anticipated costs related to recently passed legislation.

The significant factors noted above were considered in preparing the SGA's budget for the fiscal year ending June 30, 2018.

Requests for Information

This financial report is designed to provide a general overview of SGA's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Finance and Administrative Services Manager, Regional Water Authority, 5620 Birdcage Street, Suite 180, Citrus Heights, CA 95610.

SACRAMENTO GROUNDWATER AUTHORITY
GOVERNMENTAL FUND BALANCE SHEET /
STATEMENT OF NET POSITION
JUNE 30, 2017

	June 30, 2017		
	Special Revenue Fund	Adjustments (Note 8)	Statement of Net Position
ASSETS			
Cash and Investments	\$ 726,180	\$ -	\$ 726,180
Interest and Other Receivables	1,833	-	1,833
Prepaid Assets	5,918	-	5,918
Deferred Outflows - Pensions		157,183	157,183
Capital assets, net	-	3,946	3,946
Total Assets and Deferred Outflows	<u>\$ 733,931</u>	<u>\$ 161,129</u>	<u>\$ 895,060</u>
LIABILITIES			
Current Liabilities			
Accounts Payable	\$ 11,398	\$ -	\$ 11,398
Payable to Regional Water Authority	100,550	-	100,550
Total Current Liabilities	<u>111,948</u>	<u>-</u>	<u>111,948</u>
Non-Current Liabilities			
Net Pension Liability	-	106,839	106,839
Payable to Regional Water Authority	456	-	456
Total Non-Current Liabilities	<u>456</u>	<u>106,839</u>	<u>107,295</u>
Deferred Inflows - Unamortized Pension			
Adjustments	-	84,753	84,753
Total Deferred Inflows	<u>-</u>	<u>84,753</u>	<u>84,753</u>
FUND BALANCES			
Non-spendable	5,918	(5,918)	-
Restricted	615,609	(615,609)	-
Total Fund Balance	<u>621,527</u>	<u>(621,527)</u>	<u>-</u>
Total Liabilities and Fund Balances	<u>\$ 733,931</u>		
NET POSITION			
Invested in capital assets		3,946	3,946
Restricted		587,118	587,118
Total Liabilities, Deferred Inflows, and Net Position		<u>\$ 591,064</u>	<u>\$ 591,064</u>

SACRAMENTO GROUNDWATER AUTHORITY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE /
STATEMENT OF ACTIVITIES
JUNE 30, 2017

	June 30, 2017		
	Special Revenue Fund	Adjustments (Note 8)	Statement of Activities
REVENUES			
Program Revenue			
Assessment Income	\$ 682,216	\$ -	\$ 682,216
Grant Awards	71,843	(60,595)	11,248
Total Program Revenue	754,059	(60,595)	693,464
General Revenue - Interest and Other Income	7,460	-	7,460
Total Revenue	761,519	(60,595)	700,924
PROGRAM EXPENDITURES/EXPENSES			
Shared and Direct Expenses:			
Wages and Salaries	291,468	-	291,468
Employee Benefits	153,163	(17,171)	135,992
Travel and Training	10,389	-	10,389
Rent	9,748	-	9,748
Insurance	12,656	-	12,656
Depreciation and Amortization	-	3,697	3,697
Capital outlay and equipment	2,607	-	2,607
Telephone	5,587	-	5,587
Dues and Subscriptions	4,371	-	4,371
Printing, Supplies and Postage	8,853	-	8,853
Computer Maintenance	3,616	-	3,616
Audit and Banking	10,793	-	10,793
Legal	16,335	-	16,335
Consultants	75,012	-	75,012
Total Program Expenditures/Expenses	604,598	(13,474)	591,124
EXCESS OF REVENUES OVER PROGRAM EXPENDITURES	156,921	-	-
INCREASE (DECREASE) IN NET POSITION	-	(47,121)	109,800
FUND BALANCES/NET POSITION			
Beginning of the year	464,606	68,238	532,844
Restatement for Change in Accounting Principle	-	(51,580)	(51,580)
Beginning of the year, as Restated	464,606	16,658	481,264
End of the year	\$ 621,527	\$ (30,463)	\$ 591,064

SACRAMENTO GROUNDWATER AUTHORITY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2017

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Description of reporting entity – Sacramento Groundwater Authority (SGA) was formed under a Joint Exercise of Powers Agreement on July 1, 1998 to collectively manage the Sacramento region’s North Area Groundwater Basin, which includes all of Sacramento County north of the American River. SGA was created for the purposes of protecting, preserving, and enhancing the groundwater resources in the North Area Basin for current and future beneficial uses of all water users in SGA’s boundaries.

SGA is governed by a board comprised of a representative from each of the 14 governmental water suppliers and representatives of self-supplied groundwater users and agricultural users. The representatives are appointed by the JPA signatories and serve four-year terms.

Types of funds – SGA accounts for its financial position and results of operations in accordance with generally accepted accounting principles for governmental units. Accordingly, SGA uses governmental funds. SGA does not have any proprietary or fiduciary funds.

Governmental Fund Type:

Special Revenue Funds are used to account for proceeds of specific revenue sources that are legally restricted for specified purposes.

Basis of accounting – The Special Revenue fund is accounted for using the modified accrual basis of accounting and the current financial resources measurement focus. Under this basis, financing sources are recognized when they become available and measurable. Expenditures and other financing uses are recognized as the related fund liabilities are incurred.

Implementation of New Governmental Accounting Standards Board (GASB) Statements – For the year ending June 30, 2017, SGA has adopted Governmental Accounting Standards Board (GASB) Statements as follows:

- a) For the year ending June 30, 2017, GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an Amendment of GASB Statement No. 27 (“GASB No. 68”) and Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an Amendment of GASB Statement No. 68 (“GASB No. 71”) are adopted. During fiscal year 2017, SGA qualified as a non-employer contributing entity for the RWA pension plan as SGA established a defined benefit plan with CalPERS even though SGA is not an employer of record. As part of the establishment of the pension plan with CalPERS, SGA will inherit prorated pension plan liabilities and assets from RWA in recognition of the time worked by RWA employees for each entity. As a non-employer contributing entity, GASB No. 68 requires recognizing a long-term obligation for pension benefits as a liability on the statement of net position. Additionally, in the

SACRAMENTO GROUNDWATER AUTHORITY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2017

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

year of adoption, a restatement to net position is made due to implementation of GASB No. 68 as a result of a change in accounting principle. The beginning of the year restatement at July 1, 2016 is as follows:

Decrease in Restricted Net Position	\$ 51,580
Increase in Deferred Outflows	135,001
Increase in Deferred Inflows	<u>(41,192)</u>
Increase in Net Pension Liability	<u>\$ 145,389</u>

Previously, any pension liability for work done by RWA employees on behalf of SGA employees was paid for and recognized on RWA's financial statements as SGA did not previously have a legal or contractual obligation to the pension plan.

- b) GASB Statement No. 82 ("GASB No. 82"), Pension Issues – an Amendment of GASB Statements No. 67, No. 68, and No. 73 which requires reporting the presentation of covered payroll in the supplementary information schedules as the payroll on which contributions to a pension plan are based versus total payroll. Additionally, employer paid member contributions are to be recognized as expense in the period in which it is assessed and categorized as salary expense.

The following GASB statements will be implemented in future periods.

- a) GASB Statement No. 84 ("GASB No. 84"), Fiduciary Activities which establishes criteria for identifying fiduciary activities of all state and local governments. The effective date of adoption is periods beginning after December 15, 2018.
- b) GASB Statement No. 85 ("GASB No. 85"), Omnibus 2017 which addresses practice issues that have been identified during implementation and application of certain GASB Statements and is effective for reporting periods beginning after June 15, 2017.
- c) GASB Statement No. 87 ("GASB No. 87"), Leases which establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset and is effective for reporting periods beginning after June 15, 2017.

Governmental-wide financial statements – The statements of net position and the statements of activities display information about SGA as a whole. The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This presentation differs from the manner in which the governmental fund financial statements are prepared. Therefore, Note 8 details the adjustments with brief explanations to identify the major differences between the fund financial statements and the governmental-wide financial statements.

SACRAMENTO GROUNDWATER AUTHORITY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2017

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Net position is the difference between assets and liabilities. Net position invested in capital assets are furniture and equipment net of accumulated depreciation. Since SGA assessment fee revenue is restricted for the specific purpose of managing the Sacramento Groundwater Basin, all remaining net position is classified as restricted.

Fund financial statements – Fund financial statements present the special revenue fund of SGA. SGA is considered a special-purpose government and has elected to combine the fund financial statements and the government-wide statements and show the reconciliation from the fund financial statements to the government-wide statements in an adjustment column.

Cash and Investments – SGA participates in an investment pool managed by the State of California, the Local Agency Investment Fund (LAIF), which has invested a portion of the pool funds in structured notes and asset-backed securities.

Deferred Outflows – Deferred outflows comprise the following adjustments that will reduce the net pension liability or increase pension expense over time, depending upon the source of the adjustment. These adjustments include pension contributions, the difference between expected and actual plan experience, projected versus actual investment earnings on pension assets, changes in proportionate allocations, and differences between expected and actual pension contributions. Since the pension plan valuation measurement date of June 30, 2016 lags the fiscal year of June 30, 2017, any pension contributions made subsequent to the measurement date of June 30, 2016 will decrease the pension liability in the subsequent fiscal year. The differences between expected and actual experience in regards to changes in economic or demographic factors, the changes from year to year proportionate plan allocations, and the differences between allocated and actual pension contributions are amortized into pension expense over the expected average remaining service life (“EARSL”) which is 3.7 years for measurement dates June 30, 2016. The projected versus actual investment earnings on pension assets balances are amortized over five years. See Note 6 for details and how these balances are amortized.

Deferred Inflows – Deferred inflows are comprised of unamortized pension adjustments. The unamortized pension adjustments include changes in assumptions about future economic or demographic factors and reduce pension expense amortized over time using EARSL. Other adjustments include changes in proportionate allocations, and difference between allocated and actual contributions. See Note 6 for details and how these balances are amortized.

Revenue recognition – The major sources of revenue for SGA are assessments and grants. Each of the 14 member water districts, cities and service districts pays annual assessments to SGA. These assessments are based upon two components: a groundwater fee and a base administrative fee formula. The groundwater fee component is based upon a historical five-year running average of acre-feet of water pumped and was set at \$5.55 per acre foot for the year.

SACRAMENTO GROUNDWATER AUTHORITY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2017

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The base administrative fee was calculated based upon the number of connections and was set at a minimum of \$9,000 for the first 6,000 connections plus \$1.17 for each connection after 6,000.

The accounting treatment for grant award revenue depends on whether it is reported in the government-wide or fund financial statements. In March 2013, SGA was awarded a state grant in the amount of \$225,000 from the California Department of Water Resources (DWR) to evaluate the potential threats to groundwater sustainability resulting from contamination. There was \$11,248 of eligible reimbursable costs paid during the fiscal year 2017 and recognized as grant award income.

In the fund financial statements, these grant award revenues will only be recognized when available during the fiscal year. Until such time, the grant award revenues are reflected as a receivable and as unavailable revenue. This grant work was completed in the year ending June 30, 2016 and the remaining grant award received was recognized as income during fiscal year 2017.

Unavailable Revenue – In the fund financial statements, grant awards earned but not yet available are recorded as unavailable revenue under the modified accrual basis of accounting. SGA considers all revenues reported in the special revenue fund to be available if the revenues are collected within 90 days after year-end.

Related party – Since SGA does not employ staff, SGA is managed by the Regional Water Authority (RWA). RWA was created in 1990 under another Joint Exercise of Powers Agreement. Many of the members of SGA are also members of the RWA. Under an Administrative Services Agreement, SGA and RWA are equally responsible for all common costs incurred to operate the joint office unless modified by specific agreements or by the annual budget adoption process.

Beginning on July 1, 2016, CalPERS required SGA to establish a separate pension plan for the work done by RWA employees on behalf of SGA. SGA began its own CalPERS pension plan and started making its own payments for the pension plan even though RWA is the employer for staff who administers SGA activities and projects. SGA will inherit allocated unfunded liabilities and investment assets from RWA. SGA's allocation will result in a net pension liability. The net pension liability and the related deferred inflows and outflows have been estimated and are now reflected in the June 30, 2017 financial statements. See Note 6 for additional pension plan disclosures.

During the fiscal years ending June 30, 2017 and 2016, SGA shared 50% of all common joint office costs including administrative personnel expenses. SGA incurred common cost expenses of \$476,712. For the year ending June 30, 2017, SGA owes RWA \$101,006.

SACRAMENTO GROUNDWATER AUTHORITY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2017

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

During the year ending June 30, 2012, RWA incurred leasehold improvements and office equipment expenses for an office remodel which are shared 50/50 with SGA. The shared cost for this office remodel was \$19,148. These costs are being amortized over the life of the lease as an offset to rent expense. The remaining unamortized balance, which is included in the payable to RWA, and the balance at June 30, 2017 is \$3,191. The balance of amounts due to RWA represents ongoing administrative expenses incurred by RWA to manage SGA.

Fund Balances

Governmental Accounting Standard Board's Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions ("GASB 54") only apply to the fund financial statements.

GASB 54 requires reporting of fund balances that comprise a fund balance hierarchy based primarily on the extent to which the government is bound to observe obligations or commitments imposed upon the use of resources reported in governmental funds. Under GASB 54, there are five categories of fund balance: non-spendable, restricted, committed, assigned and unassigned.

Non-spendable fund balance – These balances cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The prepaid items recorded in SGA's balance sheet are not in spendable form as they are not expected to be converted to cash.

Restricted fund balance – These balances are externally imposed by grantors, contributors, or laws or regulations of other governments or imposed by law. Since SGA's revenues are legally restricted through the Joint Powers Authority Agreement for the purpose of managing the Sacramento groundwater basin, any revenues not classified as non-spendable would be considered a restricted fund balance. Consequently, SGA would not have any unassigned fund balances.

Committed fund balance – These balances can only be used for specific purposes pursuant to constraints imposed by formal action of the highest level of decision-making authority, that remain binding unless commitments are removed in the same manner. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements. Since SGA's revenues are legally restricted, all fund balances other than non-spendable will be reflected as restricted.

Assigned fund balance – These balances are constrained by intent to be used for a specific purpose. The intent can be established at either the highest level of decision making, or by a body or an official designated for that purpose. Assigned balances are typically spent first unless a specifically identified project has been committed or restricted within a fund balance. Since SGA's revenues are legally restricted, all fund balances other than non-spendable will be reflected as restricted.

SACRAMENTO GROUNDWATER AUTHORITY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2017

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The Board of Director’s can vote to approve assigning or committing specific fund balances. See Notes 4 and 5 for additional information regarding fund balance.

Capital assets – The accounting treatment over property and equipment depends on whether they are reported in the government-wide or fund financial statements. In the government-wide statements, property and equipment are accounted for as capital assets. Property and equipment capitalized consist of office furniture, field equipment acquisitions and leasehold improvements capitalized at cost. Depreciation is computed and recorded by the straight-line method over the estimated useful life of five years. In the fund financial statements, capital asset acquisitions are reported as capital outlay expenditures. Depreciation is not provided for in the fund financial statement.

Budget – SGA’s governing board must approve a budget within 90 days of July 1st and has satisfied these requirements. Any significant revisions to the budget would be approved by SGA’s governing board.

Use of estimates in financial statements – In preparing financial statements in conformity with generally accepted accounting principles, management makes estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements, as well as the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

NOTE 2 – CASH AND INVESTMENTS

Cash and investments in the statement of net position consist of the following as of June 30, 2017:

Deposits with financial institutions	\$ 7,354
Investments in LAIF	<u>718,826</u>
Total cash and investments	<u>\$ 726,180</u>

Investments Authorized by SGA’s Investment Policy

SGA’s investment policy authorizes investments in the local government investment pool administered by the State of California (LAIF). The investment policy does not contain any specific provisions intended to limit SGA’s exposure to interest rate risk, credit risk and concentration of credit risk.

Disclosures Relating to Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, an investment’s sensitivity to the changes in market interest rates increases as the length of maturity increases. At June 30, 2017, the average maturity of the investments contained in the LAIF investment pool was approximately 194 days.

SACRAMENTO GROUNDWATER AUTHORITY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2017

NOTE 2 – CASH AND INVESTMENTS (CONTINUED)

Disclosures Relating to Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This risk is measured by the assignment of a rating by a nationally recognized statistical rating organization. LAIF does not have a rating provided by a nationally recognized statistical rating organization.

Concentration of Credit Risk

LAIF has a separate investment policy, governed by Government Code Sections 16480-16481.2, that provides credit standards for its investments. SGA has 99% of its cash invested in LAIF.

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in possession of an outside party. The California Government Code and SGA's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the California Government Code section 53652 which requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law.

Custodial credit risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools such as LAIF. At June 30, 2017, SGA's bank balance was \$11,328. The FDIC's basic insurance limit is \$250,000 per depositor.

Investment in State Investment Pool

SGA is a voluntary participant in the LAIF that is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The Local Investment Advisory Board (LAIF Board) has oversight responsibility for LAIF. The LAIF Board consists of five members as designated by state statute. The fair value of the investment in this pool is reported in the accompanying financial statements at amounts based upon SGA's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio in relation to the amortized cost of that portfolio. The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. The total fair value of all public agencies invested in the LAIF at June 30, 2017 and 2016 was \$22,812,817,838 and \$22,712,084,628, respectively. The LAIF balance is a part of the California Pooled Money Investment Account ("PMIA") and includes the Surplus Money Investment Fund and the General Fund. The total fair value of all public agencies invested in PMIA at June 30, 2017 and 2016 was \$75,539,216,146 and 75,442,588,513, respectively. For information on the types of investments made by LAIF, refer to the State of California Treasurer's separately issued investment reports. Copies of these investment reports may be obtained by calling (916) 653-3001, by writing to LAIF, 915 Capitol Mall, Room 106, Sacramento, CA 95814, or by logging on to the treasurer's website at www.treasurer.gov/pmia-laif/laif.asp.

SACRAMENTO GROUNDWATER AUTHORITY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2017

NOTE 3 – PROPERTY AND EQUIPMENT

Fixed assets, consisting of furniture, equipment and leasehold improvements in excess of \$2,500 per unit, with useful lives of more than one year are stated at historical cost and are included in the financial statements. Routine repairs and maintenance are charged to operating expenses in the year the expense is incurred. SGA provides for depreciation using the straight-line method over the estimated useful lives of the assets, which is five years. Leasehold improvements are amortized over the remaining life of the lease.

A summary of the furniture and equipment at cost is as follows:

	Balance June 30, 2016	Increases	Decreases	Balance June 30, 2017
Furniture	\$ 14,759	\$ -	\$ -	\$ 14,759
Equipment	19,505	-	(2,198)	17,307
Leasehold Improvements	17,951	-	-	17,951
Total	52,215	-	(2,198)	50,017
Less accumulated depreciation	(44,572)	(3,697)	2,198	(46,071)
Fixed Assets, Net	\$ 7,643	\$ (3,697)	\$ -	\$ 3,946

NOTE 4 – SPECIAL REVENUE FUND BALANCE

The fund balance consists of the following:

	<u>June 30, 2017</u>
Non-spendable - prepaid assets	\$ 5,918
Restricted	<u>615,609</u>
Total Fund Balance	<u>\$ 621,527</u>

SACRAMENTO GROUNDWATER AUTHORITY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2017

NOTE 4 – SPECIAL REVENUE FUND BALANCE (CONTINUED)

Restricted

Since SGA’s fee revenues are restricted for the specific purpose of managing the Sacramento Groundwater Basin under the joint powers agreement, any fund balance not previously allocated to non-spendable will be classified as restricted for that purpose.

Annually, the Board approves an operating stabilization amount during the budget process, designed to be used for working capital needs, budget contingencies, and partnership grant opportunities. See Note 5 for additional information regarding this operating stabilization balance.

NOTE 5 – STATEMENT OF NET POSITION – RESTRICTIONS AND DESIGNATIONS

Restrictions

SGA’s statement of net position consists of two components: investments in capital assets and restricted net position. Since SGA’s fee revenues are restricted for the specific purpose of managing the Sacramento Groundwater Basin under the joint powers agreement, any net position not previously allocated to investments in capital assets are considered restricted. This restricted net position is to be used for the purpose of managing the groundwater basin.

Designations

During the fiscal year ending June 30, the Board of Directors approved designations as follows:

	<u>2017</u>
Operating Fund	\$ 316,700
Groundwater Modeling	98,300
Administrative Overhead	<u>26,900</u>
	<u>\$ 441,900</u>

On an annual basis, the SGA Board approves an operating stabilization balance during the budget process and follows policy Financial Commitment and Assignment Fund Policy No. 400.2. The target operating fund balance is four to six months of operating expenses. The operating balance can be used for working capital needs, budget contingencies, and partnership grant opportunities. The June 30 year-end target balance is modified and approved as part of the adoption of the following fiscal year’s budget and reflects six months of operating expenses.

SACRAMENTO GROUNDWATER AUTHORITY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2017

NOTE 5 – STATEMENT OF NET POSITION – RESTRICTIONS AND DESIGNATIONS (CONTINUED)

Typically, SGA approves the following fiscal budget in April or June which then approves and adopts any modifications to the current fiscal year’s operating reserve.

At the April 13, 2017 Board meeting, the board approved designating \$98,300 in unused budgeted funds for the work of groundwater modeling that will occur in fiscal year 2018. The Board also designated a total of \$26,900 for estimated future administrative overhead costs associated with accelerated funding of SGA’s unfunded pension liability. SGA is now obligated to pay pension costs directly to CalPERS. See Note 6 for additional pension related disclosures.

NOTE 6 – RETIREMENT PLAN

California Public Employees’ Retirement System (CalPERS)

Plan Description: SGA was granted its own PERS pension plan beginning July 1, 2016 for the work done by RWA employees on behalf of SGA. All qualified employees are eligible to participate in the 2% at 55 Miscellaneous plan administered by California Public Employees’ Retirement System (CalPERS). This cost-sharing multiple-employer pension plan provides defined benefits to eligible SGA plan participants. A menu of benefit provisions as well as other requirements is established by State statutes within the Public Employees’ Retirement Law (“PERL”). CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

Benefits Provided: CalPERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries through its Public Employees Retirement Fund (“PERF”). Benefits are based upon years of credited service. Members with five years of totals service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after five years of service. The pre-retirement death benefit is available if the member dies while actively employed and is a monthly allowance equal to the service retirement benefit that the member would have received had the member retired on the date of his or her death and is available for as long as the surviving spouse lives and then to any unmarried children under 18. The post-retirement death benefit is a lump sum of \$500, plus either 25 percent or 50 percent of the service retirement benefit, depending upon the election made at retirement. The cost of living adjustments are set at up to 2% per year.

SACRAMENTO GROUNDWATER AUTHORITY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2017

NOTE 6 – RETIREMENT PLAN (CONTINUED)

The plan’s provisions and benefits in effect at June 30, 2017 are summarized as follows:

	June 30, 2017	PEPRA
	Miscellaneous	Miscellaneous
	Prior to January 1, 2013	On or after January 1, 2013
Hire date		
Benefit formula (at full retirement)	2.0% @ 55	2.0% @ 62
Benefit vesting schedule	5 years service	5 years service
Benefit payments	monthly for life	monthly for life
Retirement age	50 - 63	52 - 67
Monthly benefits, as a % of eligible compensation	1.426% to 2.418%	1.0% to 2.5%
Required employee contribution rates	7.000%	6.25%
Required employer contribution rates - fiscal year 2016/2017	9.055%	6.25%

None of the RWA employees working for SGA were hired after January 1, 2013. The miscellaneous plan is closed to new employees unless the new employee is considered a classic member as defined by the California Public Employees’ Pension Reform Act (“PEPRA”).

Contributions – Section 20814(c) of the California Public Employees’ Retirement Law requires that the employer contribution rates for all public employers are determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. The Plan’s actuarially determined rate is based on the estimated amount necessary to pay the Plan’s allocated share of the risk pool’s costs of benefits earned by employees during the year, and any unfunded accrued liability. SGA is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

SGA has contractually required employer contributions as well as pays for some of the employees required contributions. The required pension contributions were made:

Year Ending	Employer Required Contributions	Required Unfunded Liability Contribution	Total	Required Contribution rate
June 30, 2017	\$23,831	\$0	\$23,831	9.055%

Additionally, SGA made a pension contribution of \$26,900 during the year ending June 30, 2017 towards payment of SGA’s inherited unfunded liability. SGA’s net pension liability is estimated at 42% of RWA’s total. Since the pension liability measurement date is based upon June 30, 2015, this additional amount plus the employer contributions made during the year ending June 30, 2017 totaling \$50,731 is included in deferred outflow.

SACRAMENTO GROUNDWATER AUTHORITY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2017

NOTE 6 – RETIREMENT PLAN (CONTINUED)

Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions – As of June 30, 2017, SGA’s calculated proportionate share of the net pension liability is \$106,839 approximately 42% of the liability calculated for RWA of \$254,379. The net pension liability for June 30, 2017 is measured as of June 30, 2016. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2015 and then rolled forward to June 30, 2016 using standard update procedures. RWA’s proportion of the net pension liability was based upon a projection of RWA’s long-term share of contributions to the pension plans before allocations to SGA relative to the projected contributions of all participating employers, actuarially determined. RWA then estimated and allocated 42% of the liability to SGA based upon the CalPERS most recent June 30, 2016 Annual Valuation Reports for each entity.

SGA’s proportionate share of the net pension liability is as follows:

	Miscellaneous
Proportion - June 30, 2016	0.0052995%
Proportion - June 30, 2017	0.0030755%
Change - Increase (Decrease)	(0.0022240%)

SGA recognized pension expense of \$35,709.

At June 30, 2017, SGA reported deferred outflows and inflow of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date	\$ 50,731	\$ -
Differences between actual and expected experience	1,028	235
Changes in assumptions	-	9,723
Differences between the employer's contribution and the employer's proportionate share of contributions	1,411	2,715
Net differences between projected and actual earnings on plan investments	50,606	
Adjustments due to differences in proportions	53,407	72,080
Total	\$ 157,183	\$ 84,753

SACRAMENTO GROUNDWATER AUTHORITY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2017

NOTE 6 – RETIREMENT PLAN (CONTINUED)

The \$50,731 pension contributions subsequent to the measurement date reported as deferred outflows of resources as of June 30, 2017 will be recognized as a reduction of the net pension liability in future periods.

Excluding the pension contributions subsequent to the measurement date, the other amounts of deferred outflows and inflows will be recognized as a reduction or increase in pension expense over the next four years as follows:

Year Ended	
<u>June 30</u>	
2018	\$ (4,603)
2019	(2,937)
2020	16,131
2021	<u>13,108</u>
	<u>\$ 21,699</u>

Actuarial Methods and Assumptions Used to Determine Total Pension Liability – The total pension liabilities in the actuarial valuations were determined using the following actuarial assumptions:

Valuation Date	June 30, 2015
Measurement Date	June 30, 2016
Actuarial Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	7.65%
Inflation	2.75%
Salary Increases	Varies by Entry Age and Service
Investment Rate of Return (1)	7.50%
Mortality (2)	Derived using CalPERS' Membership Data for all Funds
Post Retirement Benefit Increase	Contract COLA up to 2.75% until Purchasing Power Allowance Floor on Purchasing Power applies; 2.75% thereafter

(1) Net of pension plan investment expenses, includes inflation

(2) The mortality table used was developed based on CalPERS specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB. For more details on this table, please refer to the April 2014 experience study report based on CalPERS demographic data 1997 to 2011. All other actuarial assumptions used in the June 30, 2015 valuation were based on an actuarial experience study for the period 1997 to 2011, including updates to salary increase, mortality, and retirement rates. Further details of the Experience Study can be found on CalPERS website.

SACRAMENTO GROUNDWATER AUTHORITY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2017

NOTE 6 – RETIREMENT PLAN (CONTINUED)

Discount Rate – The discount rate used to measure the total pension liability was 7.650%. To determine whether the municipal bond rate should be used in the calculation of a discount rate, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.650% discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate of 7.650% will be applied to all plans in the Public Employees Retirement Fund (PERF). The stress test results are presented in a detailed report called “GASB Crossover Testing Report” that can be obtained from the CalPERS website.

According to Paragraph 30 of Statement 68, the long-term discount rate should be determined without reduction for pension plan administrative expense. The 7.50% investment return assumption used in this accounting valuation is net of administrative expenses. Administrative expenses are assumed to be 15 basis points. An investment return excluding administrative expenses would have been 7.65%. Using this lower discount rate has resulted in a slightly higher Total Pension Liability and Net Pension Liability. CalPERS checked the materiality threshold for the difference in calculation and did not find it to be a material difference.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds’ asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent. The long-term expected real rates of return by asset class can be found in CalPERS’ Comprehensive Annual Financial Report for the fiscal year ended June 30, 2016.

SACRAMENTO GROUNDWATER AUTHORITY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2017

NOTE 6 – RETIREMENT PLAN (CONTINUED)

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These rates of return are net of administrative expenses as of June 30, 2016.

Asset Class	New Strategic Allocation	Real Return Years 1 - 10(a)	Real Return Years 11+(b)
Global Equity	51.0%	5.25%	5.71%
Global Debt Securities	20.0%	0.99%	2.43%
Inflation Assets	6.0%	0.45%	3.36%
Private Equity	10.0%	6.83%	6.95%
Real Estate	10.0%	4.50%	5.13%
Infrastructure and Forestland	2.0%	4.50%	5.09%
Liquidity	1.0%	-0.55%	-1.05%
Total	<u>100.0%</u>		

(a) An expected inflation of 2.5% used for this period.

(b) An expected inflation of 3.0% used for this period.

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents SGA’s allocated proportionate share of the net pension liability at June 30, 2016, calculated using the discount rate as well as what SGA’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

1% Decrease	6.65%
Net Pension Liability	\$ 238,642
Current Discount Rate	7.65%
Net Pension Liability	\$ 106,839
1% Increase	8.65%
Net Pension Asset	\$ 2,089

Pension Plan Fiduciary Net Position – Detailed information about the pension plan’s fiduciary net position is available in the separately issued CalPERS financial reports.

SACRAMENTO GROUNDWATER AUTHORITY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2017

NOTE 6 – RETIREMENT PLAN (CONTINUED)

Payable to the Pension Plan – At June 30, 2017, SGA does not have an outstanding payable to the pension plan.

NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS

As previously discussed, SGA does not have employees, but does pay for administrative services and related overhead provided by RWA, which includes any costs related to other post-employment benefits. Other post-employment benefit obligations of RWA may be considered an allocable cost to SGA under the Administrative Services Agreement since SGA has agreed to pay for its pro-rata share of administrative overhead. RWA pays for postemployment benefits other than pensions (“OPEB”). See footnotes in the RWA financial statements for further OPEB disclosures.

NOTE 8 – RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCE TO NET POSITION OF GOVERNMENTAL ACTIVITIES

The governmental fund balance sheet for June 30, 2017 is converted to the statement of net position by recording several financial transactions. As a result of implementing GASB 68, SGA records \$157,183 in deferred outflows related to pensions, \$106,839 in a net pension liability, and \$84,753 in deferred inflows for unamortized pension adjustments. Additionally, SGA increases capital assets of \$3,946 net of accumulated depreciation.

For the year ending June 30, 2017, the statement of revenues, expenditures, and changes in fund balances is converted to the statement of activities by recording depreciation and amortization expenses of \$3,697. Additionally grant award income recognized in the special revenue fund of \$60,595 is eliminated since it was previously recognized in the prior year in the June 30, 2016 statement of revenues, expenditures and changes in fund balance. Instead, grant award income of \$11,248 for retention is recognized in fiscal year 2017 earned grant award income. Due to the change in accounting principle adopted in 2017, SGA reflects a prior period adjustment of \$51,580 to restate net position at the beginning of the year. Lastly, pension expense is decreased by \$17,171 to reflect amortization of deferred outflows and inflows related to the pension plan.

NOTE 9 – INSURANCE

SGA participates in the Association of California Water Agencies Joint Powers Insurance Authority (ACWA/JPIA), a public entity risk pool of California water agencies, for general liability, public officials’ liability, property damage, and fidelity insurance. ACWA/JPIA provides insurance through the pool up to a certain level.

SACRAMENTO GROUNDWATER AUTHORITY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2017

NOTE 9 – INSURANCE (CONTINUED)

SGA pays an annual premium to ACWA/JPIA that includes its pro-rata share of excess insurance premiums, charges for the pooled risk, claims adjusting and legal costs, and administrative and other costs to operate ACWA/JPIA.

SGA’s deductibles and maximum coverage are as follows:

Coverage	ACWA/JPIA	Commercial Insurance	Deductible
General and Auto Liability	\$ 5,000,000	\$ 55,000,000	None
Public Officials Liability	5,000,000	55,000,000	None
Property Damage	100,000	150,000,000	\$1,000 - \$25,000
Fidelity Insurance	100,000	-	\$1,000

Claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

NOTE 10 – CONTINGENCIES

Grant Programs

SGA participates in state grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to grant programs are subject to audit and adjustments by the grantor agencies. Therefore, to the extent that SGA has not complied with the rules and regulations governing the grants, refunds of any money received may be required. In the opinion of SGA’s management, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants. Therefore, no provision has been recorded in the accompanying basic financial statements for such contingencies.

CalPERS Pension Plan

SGA established a pension plan with CalPERS starting July 1, 2016. A GASB No. 68 valuation report for SGA will be available starting in fiscal year 2019. Until SGA has its own reporting data, the net pension liability and related deferred outflows and inflows for pension adjustments are allocated between RWA and SGA based upon the CalPERS funding valuation data for each entity.

CalPERS will lower the discount rate of its pension plan valuations from 7.50% to 7.0% over a three year period. Lowering the discount rate will impact future pension liabilities, increasing unfunded liabilities. Estimates have not been made at this time to account for this change in discount rates.

REQUIRED SUPPLEMENTARY INFORMATION

SACRAMENTO GROUNDWATER AUTHORITY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE –
BUDGET TO ACTUAL
FOR THE YEAR ENDED JUNE 30, 2017

	Original and Final Budget	Actual Amounts	Variance with Budget Positive (Negative)
REVENUES			
Program Revenues			
Assessment Income	\$ 682,200	\$ 682,216	\$ 16
Grant Awards	-	71,843	71,843
Total Program Revenues	682,200	754,059	71,859
General Revenue - Interest and Other Income	1,300	7,460	6,160
Total Revenues	683,500	761,519	78,019
PROGRAM EXPENDITURES			
Wages and Salaries	282,900	291,468	(8,568)
Employee Taxes and Benefits	168,400	153,163	15,237
Travel and Training	10,400	10,389	11
Rent	12,500	9,748	2,752
Insurance	12,500	12,656	(156)
Telephone	5,700	5,587	113
Dues and Subscriptions	3,900	4,371	(471)
Printing and Supplies	14,800	7,475	7,325
Postage	1,600	547	1,053
Computer Maintenance	3,600	3,616	(16)
Meetings	1,100	831	269
Audit	9,600	9,800	(200)
Legal Counsel Expense - General	40,000	16,335	23,665
Payroll and Banking Services	1,000	993	7
Capital Outlay and Equipment	3,900	2,607	1,293
Consulting Expenses - General Support Services	36,800	35,736	1,064
Consulting Expenses - Program Management	208,300	39,276	169,024
Total Expenditures	817,000	604,598	212,402
(DEFICIENCY) EXCESS REVENUE OVER PROGRAM EXPENDITURES	(133,500)	156,921	290,421
Fund Balance, July 1, 2016	464,606	464,606	-
Fund Balance, June 30, 2017	\$ 331,106	\$ 621,527	\$ 290,421

SACRAMENTO GROUNDWATER AUTHORITY
REQUIRED SUPPLEMENTARY DISCLOSURE
PENSIONS

**SCHEDULE OF THE PROPORTIONATE SHARE OF THE
NET PENSION LIABILITY - MISCELLANEOUS PLAN
Last Ten Years**

	2017
Proportion of the net pension liability	0.003076%
Proportionate share of the net pension liability	\$ 106,839
Covered - employee payroll	\$ 263,178
Proportionate share of the net pension liability as a percentage of covered payroll	40.60%
Miscellaneous Plan fiduciary net position as a percentage of the total pension liability	75.87%
SGA fiduciary net position as a percentage of the SGA pension liability	89.09%

Notes to Schedule:

There were no benefit or assumptions changes during the year.

**SCHEDULE OF CONTRIBUTIONS TO THE PENSION PLAN - MISCELLANEOUS PLAN
Last Ten Years**

	Fiscal Year 2016-2017
Contractually required contribution (actuarially determined)	\$ 23,831
Contributions in relation to the actuarially determined contributions	\$ 50,731
Contribution deficiency (excess)	\$ (26,900)
Covered - employee payroll	\$ 266,850
Contributions as a percentage of covered - employee payroll	19.01%
Valuation date	June 30, 2014

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method	Entry age normal
Amortization Method	Level over 20 or 30 years, with 5 year ramp up and 5 year ramp down
Investment Rate of Return	7.50%
Inflation	2.75%
Payroll Growth	3.00%
Projected Salary Increases	3.32% to 12.2%, depending upon age and service
Post Retirement Benefit Increases	Contract COLA up to 2%

GASB Statement No. 68 was implemented during the year ended June 30, 2017. Only one year of data available.

OTHER REPORT



550 Howe Avenue, Suite 210
Sacramento, California 95825

Telephone: (916) 564-8727
FAX: (916) 564-8728

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL
CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS

To the Board of Directors
Sacramento Groundwater Authority
Sacramento, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and special revenue fund of the Sacramento Groundwater Authority (the Authority) as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated December 1, 2017.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Authority's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Richardson & Company, LLP

December 1, 2017